

3-PILLARS AND 10- ACTIONS PROPOSALS OF LOCAL AND SUBNATIONAL GOVERNMENTS¹ TOWARDS PARIS2015²

I. Advance global negotiations – Inclusive and ambitious Paris Climate Package

We urge national governments to mandate their UNFCCC Negotiators to;

1. Include specific references in the Paris Climate Package that enable recognition, engagement and empowerment of local and subnational governments as governmental stakeholders of the global climate regime. (Proposals throughout ADP negotiations in 2015 are presented as Annex to this document, based on the progress of the ADP process until COP20³)
2. Adopt a 10-Year Work Programme for local and subnational governments, as an outcome of [Technical Examination Process and Meetings \(TEP/TEM\) on Urban Environment](#),⁴ that will set a framework within UNFCCC.
3. Strengthen dialogue and collaboration with national governments through the [Friends of Cities](#).
4. Ensure synergies⁵ with other [Post2015 development agenda negotiations](#), in particular on the [Sustainable Development Goals](#), [Financing for Development](#), [Disaster Risk Reduction](#) and [HABITATIII Conference](#).
5. Ease the access of local and regional governments to climate finance mechanisms, such as the Green Climate Fund and Adaptation Fund.

II. Enhance vertical integration – Effective multilevel governance

We urge national governments to mandate their agencies responsible for climate policies to;

6. Engage local and regional governments in the preparation and implementation of Intended Nationally Determined Contributions ([INDCs](#)), Nationally Appropriate Mitigation Actions ([NAMAs](#)), Low Emission Development Strategies ([LEDS](#)) and National Adaptation Plans ([NAPs](#)), as well as in the preparation of climate finance frameworks.
7. Upon submission of INDCs, continue to explore innovative formulations to raise and complement pre-2020 ambitions at the national and global level, through ambitious voluntary commitments of local and regional governments.

III. Accelerate local and subnational climate action – Strengthened partnerships

We invite local and regional governments, together with their networks and their partners;

8. Expressing their intent and ensure compliance with [Compact of Mayors](#) and [Compact of States and Regions](#), as well as other initiatives like [European Covenant of Mayors](#).
9. Actively engage in the Lima-Paris-Action-Agenda ([LPAA](#)) and increase the number of entries and diversify the information visible at the Non-State Actors Zone for Climate Action Platform ([NAZCA](#)), through the [carbonn Climate Registry](#), [CDP](#) and [European Covenant of Mayors](#) as data partners.
10. Actively contribute in the Transformative Actions Program ([TAP](#)) and [Cities and Regions Pavilion](#) at COP21/CMP11.

¹ These proposals are developed as joint positions of [Local Governments and Municipal Authorities Constituency \(LGMA\) to the UNFCCC](#) and [Local Government Climate Roadmap](#). This document is valid as of October 2015, ahead of ADP2.11 and will be continued to be updated based on the progress with ADP negotiations.

² "Lima united countries for climate action, Paris must bring all actors on board. Without the full engagement of all actors, there is a high risk of failure, considering the existing huge gap between the current national mitigation pledges and the recommendations proposed by science." [ICLEI Post-Lima Press Release](#), 17 December 2014. Overview of the Lima Outcomes for local and subnational governments ([ppt](#)).

³ An important language was contained in [para 37a and 37b of a draft negotiation text of ADP Co-Chairs ahead of COP20/CMP10](#).

⁴ This Action Plan will primarily aim to implement policy options presented at the [ADP 2014 Technical Paper para.156-164](#), by strengthening the good practices and removing the barriers as summarized in the [Technical Paper Addendum](#). A 10-Year "Plan of Action on Subnational Governments, Cities and Local Authorities for Biodiversity" was already adopted by the national governments at the 10th Conference of Parties of the Convention on Biological Diversity as Dec.X/22 in Nagoya in 2010 and contained in para. 10 of the [2013 Nantes Declaration of Mayors and Subnational Leaders on Climate Change](#), adopted in September 2013.

⁵ [para19\(e\),19 \(f\) and 27\(b\) of the Sendai Framework on Disaster Risk Reduction 2015-2030](#) in March 2015, [para.34 of Addis Ababa Action Agenda for Financing for Development](#) in July 2015 and [para.34 and Goal:11 of The 2030 Agenda for Sustainable Development](#) in September 2015.

Local Government Climate Roadmap is Endorsed by:



In Partnership with:



In collaboration with:



Co-Hosts of Cities and Regions Pavilion at Climate Generations Area at Le Bourget:



ANNEX-I : Language Proposals presented by LGMA to ADP Negotiations in 2015

1. Suggested Text as of May 2015

“Enhance action through the cooperative implementation of the policy options and further incentivize climate actions by subnational authorities, including local governments, such as establishing effective regulatory and institutional frameworks and financing mechanisms needed to address barriers and leverage investment, in accordance with their national circumstances.”

2. Suggested Text as of June 2015

"Recalling para.7 of Dec.1/CP.16 adopted at COP16 in Cancun in 2010 that recognizes local and subnational governments as „governmental stakeholders”,

Further recalling para.5b of Dec.1/CP.19 adopted at COP19 in Warsaw in 2013 that recognizes role of cities and subnational authorities in raising pre2020 ambition,

Parties to the UNFCCC should, as appropriate, seek to engage their local and subnational governments, as appropriate, to achieve the objectives of the Convention and the implementation of the Paris2015 Outcomes, by developing policy tools, guidelines and programmes, providing technical, financial, institutional assistance and/or guidance, as appropriate, to support their national contributions, plans, commitments and actions, in line with other relevant governance arrangements established by their national Governments. “

3. Suggested Texts as of September 2015 on ADP Co-Chairs Tool for ADP2.10

1) Reinforce paragraphs on stakeholders

32. **ACTION BY NON-STATE ACTORS** [*Recognizing that [cooperative] action by and among subnational authorities, intergovernmental organizations, civil society, indigenous peoples, local communities, the private sector, financial institutions and Parties is essential can [catalyse and significantly enhance][strengthen] [the impact of policy] implementation by Parties in terms of reducing emissions, reducing vulnerability and building resilience to the adverse effects of climate change,*] {pp40 opts (a) and (b) SCT}

- Support paragraph §5 and move it from Part III to Part I

5. ACTION BY NON-STATE ACTORS [All actors, including civil society, the private sector, financial institutions, cities and other subnational authorities, local communities and indigenous peoples are encouraged to scale up their actions and provide further opportunities for Parties to reduce emissions and/or to decrease vulnerability and build resilience to the adverse effects of climate change, without prejudice to the provisions of the Convention.⁶⁶] *{para 13 opt 1 GNT}*

2) Reinforce territorial approach and finance

- Insert a paragraph on « territorial approach » in Part I Preamble

« Recognizing that the fight against climate change needs a **territorial approach** that takes into account the economic, social, cultural and environmental realities, stressing that local and subnational/ territorial level is crucial for the development of concrete and ambitious actions that shall be based on cooperation between all relevant non-State actors ».

- Add “cities and human settlements” in other policy-relevant areas in paragraph §16:

- Support paragraph §51 and move it from Part III [*F. Finance*] (page 63) to Part I with the term “shall”

3) Workstream 2

- Preserve and reinforce the Technical Examination Process and High-Level Engagement (§63 to §77, page 42-43) and strengthen paragraph §71 (page 42)

71. [Encourages Parties, Convention bodies, international institutions, and non-State actors to cooperate in facilitating the implementation of policy options and actions identified during the technical examination process;], **with the view to result in new and additional policy tools, guidelines and programmes;**

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